MISSISSIPPI LEGISLATURE

By: Senator(s) Michel, Younger, Wiggins, Thomas, Whaley, Frazier, McLendon, DeLano, Boyd, Sparks, Hill, Horhn, Norwood, Simmons (12th), Chassaniol, Branning, Brumfield, Parker, Simmons (13th)

To: Insurance

SENATE BILL NO. 2140

1 AN ACT TO ENACT THE MISSISSIPPI PRIOR AUTHORIZATION REFORM 2 ACT; TO ESTABLISH THE LEGISLATIVE FINDINGS OF THE ACT; TO PROVIDE 3 THE APPLICABILITY AND SCOPE OF THE ACT; TO REQUIRE HEALTH 4 INSURANCE ISSUERS TO MAINTAIN A COMPLETE LIST OF SERVICES FOR 5 WHICH PRIOR AUTHORIZATIONS ARE REQUIRED; TO REQUIRE HEALTH 6 INSURANCE ISSUERS TO MAKE ANY CURRENT PRIOR AUTHORIZATION 7 REQUIREMENTS AND RESTRICTIONS READILY ACCESSIBLE AND POSTED ON ITS 8 WEBSITE; TO SET REQUIREMENTS FOR THE CLINICAL REVIEW CRITERIA OF 9 HEALTH INSURANCE ISSUERS; TO PROHIBIT HEALTH INSURANCE ISSUERS 10 FROM DENYING A CLAIM FOR FAILURE TO OBTAIN PRIOR AUTHORIZATION IF 11 THE PRIOR AUTHORIZATION REQUIREMENT WAS NOT IN EFFECT ON THE DATE 12 OF SERVICE ON THE CLAIM; TO REQUIRE HEALTH INSURERS TO MAKE 13 CERTAIN PRIOR AUTHORIZATION STATISTICS AVAILABLE ON THEIR WEBSITE; TO REQUIRE HEALTH INSURANCE ISSUERS TO MAKE AVAILABLE A 14 15 STANDARDIZED ELECTRONIC PRIOR AUTHORIZATION REQUEST TRANSACTION 16 PROCESS BY JANUARY 1, 2025; TO REQUIRE ALL HEALTH CARE 17 PROFESSIONALS AND HEALTH CARE PROVIDERS TO USE THAT PROCESS NOT 18 LATER THAN JANUARY 1, 2027; TO ESTABLISH CERTAIN REQUIREMENTS ON 19 HEALTH INSURANCE ISSUERS FOR PRIOR AUTHORIZATIONS IN NONURGENT 20 CIRCUMSTANCES AND URGENT CIRCUMSTANCES; TO PROVIDE CERTAIN 21 QUALIFICATIONS OF PHYSICIANS QUALIFIED TO MAKE ADVERSE 22 DETERMINATIONS; TO REQUIRE HEALTH INSURANCE ISSUERS TO GIVE CERTAIN NOTIFICATIONS WHEN MAKING AN ADVERSE DETERMINATION; TO 23 24 ESTABLISH THE QUALIFICATIONS FOR PERSONNEL WHO REVIEW APPEALS OF 25 PRIOR AUTHORIZATIONS; TO REQUIRE HEALTH INSURANCE ISSUERS TO 26 PERIODICALLY REVIEW ITS PRIOR AUTHORIZATION REQUIREMENTS AND TO 27 CONSIDER REMOVAL OF THESE REQUIREMENTS IN CERTAIN CASES; TO 28 PROVIDE THAT A HEALTH INSURANCE ISSUER MAY NOT REVOKE OR FURTHER 29 LIMIT, CONDITION OR RESTRICT A PREVIOUSLY ISSUED PRIOR 30 AUTHORIZATION WHILE IT REMAINS VALID UNDER THIS ACT UNLESS CERTAIN 31 EXCLUSIONS ARE APPLICABLE; TO PROVIDE HOW LONG PRIOR AUTHORIZATION 32 APPROVALS SHALL BE VALID; TO PROVIDE HOW LONG THE PRIOR 33 AUTHORIZATIONS FOR CHRONIC CONDITIONS SHALL BE VALID; TO ESTABLISH 34 THE PROCEDURE FOR THE CONTINUITY OF PRIOR APPROVALS FROM PREVIOUS

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35 HEALTH INSURANCE ISSUERS TO CURRENT ISSUERS; TO PROVIDE THAT A 36 FAILURE BY A HEALTH INSURANCE ISSUER TO COMPLY WITH THE DEADLINES 37 AND OTHER REQUIREMENTS SPECIFIED IN THIS ACT SHALL RESULT IN ANY 38 HEALTH CARE SERVICES SUBJECT TO REVIEW TO BE AUTOMATICALLY DEEMED 39 AUTHORIZED BY THE HEALTH INSURANCE ISSUER OR ITS CONTRACTED 40 PRIVATE REVIEW AGENT; TO AUTHORIZE THE DEPARTMENT OF INSURANCE TO 41 ISSUE CEASE AND DESIST ORDERS TO HEALTH INSURANCE ISSUERS OR 42 PRIVATE REVIEW AGENTS; TO AUTHORIZE THE STATE DEPARTMENT OF 43 INSURANCE TO IMPOSE UPON A PRIVATE REVIEW AGENT, HEALTH BENEFIT PLAN OR HEALTH INSURANCE ISSUER AN ADMINISTRATIVE FINE NOT TO 44 45 EXCEED \$10,000 PER VIOLATION OF THE ACT; TO REQUIRE HEALTH 46 INSURANCE ISSUERS TO REPORT TO THE DEPARTMENT CERTAIN DATA; TO REQUIRE HEALTH INSURANCE ISSUERS TO NOTIFY THE COMMISSIONER OF 47 48 INSURANCE OF SUSPECTED SUBMISSIONS OF FALSE REQUESTS FOR PRIOR 49 AUTHORIZATION; TO REQUIRE THE COMMISSIONER TO HAVE AN 50 ADMINISTRATIVE HEARING ON SUCH MATTERS TO RESOLVE THE ISSUE; TO AMEND SECTION 41-83-31, MISSISSIPPI CODE OF 1972, TO CONFORM AND 51 52 TO SET CERTAIN QUALIFICATIONS AND TIME CONSTRAINTS FOR PHYSICIANS 53 MAKING ADVERSE DETERMINATIONS THROUGH ANY PROGRAM OF UTILIZATION 54 REVIEW; TO AMEND SECTIONS 41-83-1, 41-83-3, 41-83-13, 41-83-21, 55 83-1-101 AND 83-9-6.3 MISSISSIPPI CODE OF 1972, TO CONFORM WITH 56 THE PROVISIONS OF THIS ACT; TO BRING FORWARD SECTIONS 41-83-5, 57 41-83-7, 41-83-9, 41-83-11, 41-83-15, 41-83-17, 41-83-19, 58 41-83-23, 41-83-25, 41-83-27 AND 41-83-29, MISSISSIPPI CODE OF 59 1972, FOR THE PURPOSE OF POSSIBLE AMENDMENT; AND FOR RELATED 60 PURPOSES.

61 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

62 **SECTION 1.** This act shall be known and may be cited as the

63 "Mississippi Prior Authorization Reform Act."

64 SECTION 2. Legislative findings. The Mississippi

65 Legislature finds and declares that:

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(a) The health care professional-patient relationship

67 is paramount and should not be subject to unreasonable third-party

68 interference;

69 (b) Prior authorization programs may be subject to

70 member coverage agreements and medical policies, but shall not

71 hinder the independent medical judgment of a physician or other

72 health care provider; and

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73 Prior authorization programs must be transparent to (C) 74 ensure a fair and consistent process for health care providers and 75 their patients.

76 SECTION 3. Applicability and scope. This act applies to 77 every health insurance issuer and all health benefit plans, as 78 both terms are defined in Section 83-9-6.3, and all private review agents and utilization review plans, as both terms are defined in 79 80 Section 41-83-1, with the exception of employee or employer 81 self-insured health benefit plans under the federal Employee Retirement Income Security Act of 1974 or health care provided 82 83 pursuant to the Workers' Compensation Act. This act does not diminish the duties and responsibilities under other federal or 84 85 state law or rules promulgated under those laws applicable to a health insurer, health insurance issuer, health benefit plan, 86 87 private review agent or utilization review plan, including, but 88 not limited to, the requirement of a certificate in accordance 89 with Section 41-83-3.

90 SECTION 4. Definitions. For purposes of this act, unless 91 the context requires otherwise, the following terms shall have the 92 meanings as defined in this section:

"Adverse determination" means a determination by a 93 (a) 94 health insurance issuer that, based on the information provided, a request for a benefit under the health insurance issuer's health 95 96 benefit plan upon application of any utilization review technique does not meet the health insurance issuer's requirements for 97

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98 medical necessity, appropriateness, health care setting, level of 99 care, or effectiveness or is determined to be experimental or 100 investigational and the requested benefit is therefore denied, 101 reduced, or terminated or payment is not provided or made, in 102 whole or in part, for the benefit; the denial, reduction, or 103 termination of or failure to provide or make payment, in whole or 104 in part, for a benefit based on a determination by a health 105 insurance issuer that a preexisting condition was present before 106 the effective date of coverage; or a rescission of coverage 107 determination, which does not include a cancellation or 108 discontinuance of coverage that is attributable to a failure to timely pay required premiums or contributions toward the cost of 109 110 coverage.

(b) "Appeal" means a formal request, either orally or in writing, to reconsider an adverse determination.

(c) "Approval" means a determination by a health insurance issuer that a health care service has been reviewed and, based on the information provided, satisfies the health insurance issuer's requirements for medical necessity and appropriateness.

(d) "Clinical review criteria" means the written screening procedures, decision abstracts, clinical protocols and practice guidelines used by a health insurance issuer to determine the necessity and appropriateness of health care services.

(e) "Department" means the Mississippi State Departmentof Insurance.

S. B. No. 2140 **~ OFFICIAL ~** 24/SS26/R148.4 PAGE 4 (scm\tb) (f) "Emergency medical condition" means a medical condition manifesting itself by acute symptoms of sufficient severity, including, but not limited to, severe pain, such that a prudent layperson who possesses an average knowledge of health and medicine could reasonably expect the absence of immediate medical attention to result in:

(i) Placing the health of the individual or, with
respect to a pregnant woman, the health of the woman or her unborn
child, in serious jeopardy;

(ii) Serious impairment to bodily functions; or
(iii) Serious dysfunction of any bodily organ or
part.

(g) "Emergency services" means health care items and services furnished or required to evaluate and treat an emergency medical condition.

(h) "Enrollee" means any person and his or herdependents enrolled in or covered by a health care plan.

(i) "Health care professional" means a physician, a
registered professional nurse or other individual appropriately
licensed or registered to provide health care services.

(j) "Health care provider" means any physician, hospital, ambulatory surgery center, or other person or facility that is licensed or otherwise authorized to deliver health care services.

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"Health care service" means any services or level 147 (k) of services included in the furnishing to an individual of medical 148 care or the hospitalization incident to the furnishing of such 149 care, as well as the furnishing to any person of any other 150 151 services for the purpose of preventing, alleviating, curing, or 152 healing human illness or injury, including behavioral health, mental health, home health and pharmaceutical services and 153 154 products.

(1) "Health insurance issuer" has the meaning given to that term in Section 83-9-6.3. Any provision of this act that applies to a "health insurance issuer" also applies to any person or entity covered under the scope of this act in Section 3 of this act.

(m) "Medically necessary" means a health care professional exercising prudent clinical judgment would provide care to a patient for the purpose of preventing, diagnosing, or treating an illness, injury, disease or its symptoms and that are: (i) In accordance with generally accepted standards of medical practice; and

(ii) Clinically appropriate in terms of type, frequency, extent, site and duration and are considered effective for the patient's illness, injury or disease; and not primarily for the convenience of the patient, treating physician, other health care professional, caregiver, family member or other

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171 interested party, but focused on what is best for the patient's 172 health outcome.

(n) "Physician" means any person with a valid doctor ofmedicine, doctor of osteopathy or doctor of podiatry degree.

175 "Prior authorization" means the process by which a (\circ) 176 health insurance issuer determines the medical necessity and medical appropriateness of an otherwise covered health care 177 178 service before the rendering of such health care service. "Prior 179 authorization" includes any health insurance issuer's requirement 180 that an enrollee, health care professional or health care provider 181 notify the health insurance issuer before, at the time of, or concurrent to providing a health care service. 182

(p) "Urgent health care service" means a health care service with respect to which the application of the time periods for making a nonexpedited prior authorization that in the opinion of a treating health care professional or health care provider with knowledge of the enrollee's medical condition:

(i) Could seriously jeopardize the life or health of the enrollee or the ability of the enrollee to regain maximum function; or

(ii) Could subject the enrollee to severe pain that cannot be adequately managed without the care or treatment that is the subject of the utilization review.

194 (q) "Urgent health care service" does not include195 emergency services.

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198 <u>SECTION 5.</u> Disclosure and review of prior authorization 199 requirements. (1) A health insurance issuer shall maintain a 200 complete list of services for which prior authorization is 201 required, including for all services where prior authorization is 202 performed by an entity under contract with the health insurance 203 issuer.

204 A health insurance issuer shall make any current prior (2)authorization requirements and restrictions, including the written 205 206 clinical review criteria, readily accessible and conspicuously 207 posted on its website to enrollees, health care professionals and 208 health care providers. Content published by a third party and 209 licensed for use by a health insurance issuer may be made 210 available through the health insurance issuer's secure, 211 password-protected website so long as the access requirements of 212 the website do not unreasonably restrict access. Requirements 213 shall be described in detail, written in easily understandable 214 language, and readily available to the health care professional 215 and health care provider at the point of care. The website shall 216 indicate for each service subject to prior authorization:

(a) When prior authorization became required for
policies issued or health benefit plan documents delivered in
Mississippi, including the effective date or dates and the
termination date or dates, if applicable, in Mississippi;

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S. B. No. 2140 24/SS26/R148.4 PAGE 8 (scm\tb) (b) The date the Mississippi-specific requirement was listed on the health insurance issuer's, health benefit plan's, or private review agent's website;

(c) Where applicable, the date that prior authorization was removed for Mississippi; and

(d) Where applicable, access to a standardizedelectronic prior authorization request transaction process.

228 (3) The clinical review criteria must:

(a) Be based on nationally recognized, generally
accepted standards except where state law provides its own
standard;

(b) Be developed in accordance with the currentstandards of a national medical accreditation entity;

(c) Ensure quality of care and access to needed health care services;

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(d) Be evidence-based;

(e) Be sufficiently flexible to allow deviations fromnorms when justified on a case-by-case basis; and

(f) Be evaluated and updated, if necessary, at leastannually.

(4) A health insurance issuer shall not deny a claim for
failure to obtain prior authorization if the prior authorization
requirement was not in effect on the date of service on the claim.

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(5) A health insurance issuer shall not deem as incidental or deny supplies or health care services that are routinely used as part of a health care service when:

247 (a) An associated health care service has received248 prior authorization; or

(b) Prior authorization for the health care service isnot required.

251 If a health insurance issuer intends either to implement (6) 252 a new prior authorization requirement or restriction or amend an 253 existing requirement or restriction, the health insurance issuer 254 shall provide contracted health care professionals and contracted 255 health care providers of enrollees written notice of the new or 256 amended requirement or amendment no less than sixty (60) days 257 before the requirement or restriction is implemented. The written notice may be provided in an electronic format, including email or 258 259 facsimile, if the health care professional or health care provider 260 has agreed in advance to receive notices electronically. The 261 health insurance issuer shall ensure that the new or amended 262 requirement is not implemented unless the health insurance 263 issuer's website has been updated to reflect the new or amended 264 requirement or restriction.

(7) Health insurance issuers using prior authorization shall
make statistics available regarding prior authorization approvals
and denials on their website in a readily accessible format.
Following each calendar year, the statistics must be updated

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269 annually, by March 31, and include all of the following 270 information:

(a) A list of all health care services, includingmedications, that are subject to prior authorization;

(b) The percentage of standard prior authorization requests that were approved, aggregated for all items and services;

(c) The percentage of standard prior authorization
requests that were denied, aggregated for all items and services;

278 (d) The percentage of prior authorization requests that 279 were approved after appeal, aggregated for all items and services;

(e) The percentage of prior authorization requests for
which the timeframe for review was extended, and the request was
approved, aggregated for all items and services;

(f) The percentage of expedited prior authorization requests that were approved, aggregated for all items and services;

(g) The percentage of expedited prior authorization requests that were denied, aggregated for all items and services;

(h) The average and median time that elapsed between
the submission of a request and a determination by the payer, plan
or health insurance issuer, for standard prior authorization,
aggregated for all items and services;

(i) The average and median time that elapsed betweenthe submission of a request and a decision by the payer, plan or

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296 (j) Any other information as the department determines297 appropriate.

298 <u>SECTION 6.</u> Standardized electronic prior authorizations. 299 (1) If any health insurance issuer requires prior authorization 300 of a health care service, the insurer or its designee utilization 301 review organization shall, by January 1, 2025, make available a 302 standardized electronic prior authorization request transaction 303 process using an internet webpage, internet webpage portal, or 304 similar electronic, internet, and web-based system.

305 (2) Not later than January 1, 2027, all health care
306 professionals and health care providers shall be required to use
307 the standardized electronic prior authorization request
308 transaction process made available as required by subsection (1)
309 of this section.

310 SECTION 7. Prior authorizations in nonurgent circumstances. If a health insurance issuer requires prior authorization of a 311 312 health care service, the health insurance issuer must make an 313 approval or adverse determination and notify the enrollee, the 314 enrollee's health care professional, and the enrollee's health 315 care provider of the approval or adverse determination as expeditiously as the enrollee's condition requires but no later 316 317 than five (5) calendar days after obtaining all necessary information to make the approval or adverse determination, unless 318

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S. B. No. 2140 24/SS26/R148.4 PAGE 12 (scm\tb) 319 a longer minimum time frame is required under federal law for the 320 health insurance issuer and the health care service at issue. As 321 used in this section, "necessary information" includes the results 322 of any face-to-face clinical evaluation, second opinion or other 323 clinical information that is directly applicable to the requested 324 service that may be required. Notwithstanding the foregoing 325 provisions of this section, health insurance issuers must comply 326 with the requirements of Section 83-9-6.3 to respond by two (2) 327 business days for prior authorization requests for pharmaceutical 328 services and products.

329 SECTION 8. Prior authorizations in urgent circumstances. 330 If requested by a treating health care provider or health (1)331 care professional for an enrollee, a health insurance issuer must 332 render an approval or adverse determination concerning urgent 333 health care services and notify the enrollee, the enrollee's 334 health care professional and the enrollee's health care provider 335 of that approval or adverse determination as expeditiously as the 336 enrollee's condition requires but no later than twenty-four (24) 337 hours after receiving all information needed to complete the 338 review of the requested health care services, unless a longer 339 minimum time frame is required under federal law for the health 340 insurance issuer and the urgent health care service at issue.

341 (2) To facilitate the rendering of a prior authorization
 342 determination in conformance with this section, a health insurance
 343 issuer must establish a mechanism to ensure health care

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348 <u>SECTION 9.</u> Personnel qualified to make adverse 349 determinations. (1) A health insurance issuer must ensure that 350 all adverse determinations are made by a physician when the 351 request is by a physician or a representative of a physician. The 352 physician must:

353 (a) Possess a current and valid nonrestricted license354 in any United States jurisdiction; and

355 (b) Have experience treating and managing patients with 356 the medical condition or disease for which the health care service 357 is being requested.

358 (2) Notwithstanding the foregoing, the health insurance
359 issuer must also comply with Section 41-83-31 requiring
360 concurrence in the adverse determination by a physician certified
361 by the board(s) of the American Board of Medical Specialists or
362 the American Board of Osteopathy within the relevant specialty.

363 <u>SECTION 10.</u> Notifications for adverse determinations. If a 364 health insurance issuer makes an adverse determination, the health 365 insurance issuer shall include the following in the notification 366 to the enrollee, the enrollee's health care professional, and the 367 enrollee's health care provider:

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S. B. No. 2140 24/SS26/R148.4 PAGE 14 (scm\tb) 368 (a) The reasons for the adverse determination and
369 related evidence-based criteria, including a description of any
370 missing or insufficient documentation;

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(b) The right to appeal the adverse determination;

372 (c) Instructions on how to file the appeal; and

373 (d) Additional documentation necessary to support the374 appeal.

375 <u>SECTION 11.</u> Personnel qualified to review appeals. (1) A 376 health insurance issuer must ensure that all appeals are reviewed 377 by a physician when the request is by a physician or a 378 representative of a physician. The physician must:

379 (a) Possess a current and valid nonrestricted license380 to practice medicine in any United States jurisdiction;

(b) Be certified by the board(s) of the American Board Medical Specialists or the American Board of Osteopathy within the relevant specialty of a physician who typically manages the medical condition or disease;

385 (c) Be knowledgeable of, and have experience providing,386 the health care services under appeal;

387 (d) Not have been directly involved in making the388 adverse determination; and

(e) Consider all known clinical aspects of the health
care service under review, including, but not limited to, a review
of all pertinent medical records provided to the health insurance
issuer by the enrollee's health care professional or health care

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396 (2) Notwithstanding the foregoing, a licensed health care 397 professional who satisfies the requirements in this section may 398 review appeal requests submitted by a health care professional 399 licensed in the same profession.

400 <u>SECTION 12.</u> Insurer review of prior authorization

401 requirements. A health insurance issuer shall periodically review 402 its prior authorization requirements and consider removal of prior 403 authorization requirements:

404 (a) Where a medication or procedure prescribed is
405 customary and properly indicated or is a treatment for the
406 clinical indication as supported by peer-reviewed medical
407 publications; or

408 (b) For patients currently managed with an established409 treatment regimen.

410 <u>SECTION 13.</u> Revocation of prior authorizations. (1) A 411 health insurance issuer may not revoke or further limit, condition 412 or restrict a previously issued prior authorization approval while 413 it remains valid under this act.

(2) Notwithstanding any other provision of law, if a claim is properly coded and submitted timely to a health insurance issuer, the health insurance issuer shall make payment according to the terms of coverage on claims for health care services for

S. B. No. 2140 **~ OFFICIAL ~** 24/SS26/R148.4 PAGE 16 (scm\tb) 418 which prior authorization was required and approval received 419 before the rendering of health care services, unless one (1) of 420 the following occurs:

(a) It is timely determined that the enrollee's health care professional or health care provider knowingly and without exercising prudent clinical judgment provided health care services that required prior authorization from the health insurance issuer or its contracted private review agent without first obtaining prior authorization for those health care services;

427 (b) It is timely determined that the health care428 services claimed were not performed;

(c) It is timely determined that the health care services rendered were contrary to the instructions of the health insurance issuer or its contracted private review agent or delegated reviewer if contact was made between those parties before the service being rendered;

(d) It is timely determined that the enrollee receiving
such health care services was not an enrollee of the health care
plan; or

(e) The approval was based upon a material misrepresentation by the enrollee, health care professional, or health care provider; as used in this paragraph, "material" means a fact or situation that is not merely technical in nature and results or could result in a substantial change in the situation.

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442 (3) Nothing in this section shall preclude a private review
443 agent or a health insurance issuer from performing post-service
444 reviews of health care claims for purposes of payment integrity or
445 for the prevention of fraud, waste, or abuse.

446 SECTION 14. Length of approvals. (1) A prior authorization 447 approval shall be valid for the lesser of six (6) months after the 448 date the health care professional or health care provider receives 449 the prior authorization approval or the length of treatment as 450 determined by the patient's health care professional or the 451 renewal of the policy or plan, and the approval period shall be 452 effective regardless of any changes, including any changes in 453 dosage for a prescription drug prescribed by the health care professional. Notwithstanding the foregoing, a health insurer and 454 455 an enrollee or his/her health care professional may extend a prior 456 authorization approval for a longer period, by agreement. All 457 dosage increases must be based on established evidentiary 458 standards, and nothing in this section shall prohibit a health 459 insurance issuer from having safety edits in place. This section 460 shall not apply to the prescription of benzodiazepines or Schedule 461 II narcotic drugs, such as opioids.

462 (2) Nothing in this section shall require a policy or plan 463 to cover any care, treatment, or services for any health condition 464 that the terms of coverage otherwise completely exclude from the 465 policy's or plan's covered benefits without regard for whether the 466 care, treatment or services are medically necessary.

467 SECTION 15. Approvals for chronic conditions. (1) If a 468 health insurance issuer requires a prior authorization for a 469 recurring health care service or maintenance medication for the 470 treatment of a chronic or long-term condition, including, but not 471 limited to, chemotherapy for the treatment of cancer, the approval 472 shall remain valid for the lesser of twelve (12) months from the 473 date the health care professional or health care provider receives 474 the prior authorization approval or the length of the treatment as 475 determined by the patient's health care professional. 476 Notwithstanding the foregoing, a health insurer and an enrollee or

478 authorization approval for a longer period, by agreement. This 479 section shall not apply to the prescription of benzodiazepines or 480 Schedule II narcotic drugs, such as opioids.

his or her health care professional may extend a prior

(2) Nothing in this section shall require a policy or plan to cover any care, treatment or services for any health condition that the terms of coverage otherwise completely exclude from the policy's or plan's covered benefits without regard for whether the care, treatment, or services are medically necessary.

486 <u>SECTION 16.</u> Continuity of prior approvals. (1) On receipt 487 of information documenting a prior authorization approval from the 488 enrollee or from the enrollee's health care professional or health 489 care provider, a health insurance issuer shall honor a prior 490 authorization granted to an enrollee from a previous health 491 insurance issuer for at least the initial ninety (90) days of an

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492 enrollee's coverage under a new health plan, subject to the terms 493 of the member's coverage agreement.

494 (2) During the time period described in subsection (1) of
495 this section, a health insurance issuer may perform its own review
496 to grant a prior authorization approval subject to the terms of
497 the member's coverage agreement.

(3) If there is a change in coverage of or approval criteria for a previously authorized health care service, the change in coverage or approval criteria does not affect an enrollee who received prior authorization approval before the effective date of the change for the remainder of the enrollee's plan year.

(4) Except to the extent required by medical exceptions processes for prescription drugs, nothing in this section shall require a policy or plan to cover any care, treatment or services for any health condition that the terms of coverage otherwise completely exclude from the policy's or plan's covered benefits without regard for whether the care, treatment or services are medically necessary.

510 <u>SECTION 17.</u> Effect of insurer's failure to comply. A 511 failure by a health insurance issuer to comply with the deadlines 512 and other requirements specified in this act shall result in any 513 health care services subject to review to be automatically deemed 514 authorized by the health insurance issuer or its contracted 515 private review agent.

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S. B. No. 2140 24/SS26/R148.4 PAGE 20 (scm\tb) 516 SECTION 18. Enforcement and administration. (1) In 517 addition to the enforcement powers granted to it by law to enforce the provisions of this act, the department is granted specific 518 authority to issue a cease-and-desist order or require a private 519 520 review agent or health insurance issuer to submit a plan of 521 correction for violations of this act, or both. Subject to 522 regulations promulgated by the department under the provisions of 523 the Mississippi Administrative Procedure Law and after proper 524 notice and the opportunity for a hearing, the department may impose upon a private review agent, health benefit plan or health 525 526 insurance issuer an administrative fine not to exceed Ten Thousand 527 Dollars (\$10,000.00) per violation for failure to submit a 528 requested plan of correction, failure to comply with its plan of 529 correction, or repeated violations of this act. All fines 530 collected by the department under this section shall be deposited 531 into the State General Fund. The department may also exercise all 532 authority granted to it under Section 41-83-13 to deny or revoke a 533 certificate of a private review agent for a violation of this act.

(2) Any person or his or her treating physician who has evidence that his or her health insurance issuer or health benefit plan is in violation of the provisions of this act may file a complaint with the department. The department shall review all complaints received and investigate all complaints that it deems to state a potential violation. The department shall fairly, efficiently and timely review and investigate complaints. Health

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S. B. No. 2140 24/SS26/R148.4 PAGE 21 (scm\tb) 541 insurance issuers, health benefit plans and private review agents 542 found to be in violation of this act shall be penalized in 543 accordance with this section.

544 (3) The department shall have the authority to promulgate
545 rules and regulations under the Mississippi Administrative
546 Procedures Law to govern the administration of this act.

547 <u>SECTION 19.</u> Reports to the department. (1) By June 1, 548 2025, and each June 1 after that date, a health insurance issuer 549 shall report to the department, on a form issued by the 550 department, the following aggregated trend data, de-identified of 551 protected health information, related to the insurer's practices 552 and experience for the prior plan year for health care services 553 submitted for payment:

(a) The number of prior authorization requests;
(b) The number of prior authorization requests denied;
(c) The number of prior authorization appeals received;
(d) The number of adverse determinations reversed on
appeal;

(e) Of the total number of prior authorization requests, the number of prior authorization requests that were not submitted electronically;

562 (f) The ten (10) health care services that were most 563 frequently denied through prior authorization;

564 (g) The ten (10) reasons prior authorization requests 565 were most frequently denied;

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566 (h) The number of claims for health care services that 567 were examined through a post-service utilization review process;

The number and percentage of claims for health care

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(i)

569 services denied through post-service utilization review; and

(j) The ten (10) health care services that were most frequently denied as a result of post-service utilization reviews. (2) All reports required by this section shall be considered public records under the Mississippi Public Records Act of 1983 and the department shall make all reports freely available to requestors and post all reports to its public website without

576 redactions.

577 SECTION 20. False requests for prior authorization. If a 578 health insurance issuer has clear and convincing evidence that a 579 health care professional or health care provider has knowingly and 580 willingly submitted false or fraudulent requests for prior 581 authorization to the health insurance issuer, the issuer shall 582 notify and provide that information to the Commissioner of 583 Insurance. After receipt of such notification and information, 584 the commissioner shall forward these reports to the Board of 585 Medical Licensure or such other licensing agency with oversight of 586 the health care provider.

587 SECTION 21. Section 41-83-1, Mississippi Code of 1972, is 588 amended as follows:

589 41-83-1. As used in this chapter, the following terms shall 590 be defined as follows:

S. B. No. 2140 **~ OFFICIAL ~** 24/SS26/R148.4 PAGE 23 (scm\tb) (a) "Utilization review" means a system for reviewing the appropriate and efficient allocation of hospital resources and medical services given or proposed to be given, including, but not limited to, any prior authorization as defined in Section 4 of this act, to a patient or group of patients as to necessity for the purpose of determining whether such service should be covered or provided by an insurer, plan or other entity.

(b) "Private review agent" means a nonhospital-affiliated person or entity performing utilization review on behalf of:

601 (i) An employer or employees in the State of602 Mississippi; or

603 (ii) A third party that provides or administers 604 hospital and medical benefits to citizens of this state, 605 including: a health maintenance organization issued a certificate 606 of authority under and by virtue of the laws of the State of 607 Mississippi; or a health insurer, nonprofit health service plan, 608 health insurance service organization, or preferred provider 609 organization or other entity offering health insurance policies, 610 contracts or benefits in this state.

611 (c) "Utilization review plan" means a description of612 the utilization review procedures of a private review agent.

613 (d) "Department" means the Mississippi State Department 614 of *** * *** <u>Insurance</u>.

S. B. No. 2140 **~ OFFICIAL ~** 24/SS26/R148.4 PAGE 24 (scm\tb) (e) "Certificate" means a certificate of registration
granted by the Mississippi State Department of * * * <u>Insurance</u> to
a private review agent.

618 SECTION 22. Section 41-83-3, Mississippi Code of 1972, is 619 amended as follows:

620 41-83-3. (1) A private review agent who approves or denies 621 payment or who recommends approval or denial of payment for 622 hospital or medical services or whose review results in approval 623 or denial of payment for hospital or medical services on a case by 624 case basis, may not conduct utilization review in this state 625 unless the Mississippi State Department of * * * <u>Insurance</u> has 626 granted the private review agent a certificate.

627 (2) The Mississippi State Department of * * * <u>Insurance</u>
628 shall issue a certificate to an applicant that has met all the
629 requirements of this chapter and all applicable regulations of the
630 department.

631 (3) A certificate issued under this chapter is not632 transferable.

(4) The State Department of * * * <u>Insurance</u> shall adopt
regulations to implement the provisions of this chapter. Any
<u>personal</u> information required by the department with respect to
customers or patients shall be held in confidence and not
disclosed to the public.

638 SECTION 23. Section 41-83-13, Mississippi Code of 1972, is 639 amended as follows:

S. B. No. 2140 **~ OFFICIAL ~** 24/SS26/R148.4 PAGE 25 (scm\tb) 640 41-83-13. (1) The department shall deny a certificate to 641 any applicant if, upon review of the application, the department 642 finds that the applicant proposing to conduct utilization review 643 does not:

644 (a) Have available the services of a physician to carry645 out its utilization review activities;

(b) Meet any applicable regulations the department
adopted under this chapter relating to the qualifications of
private review agents or the performance of utilization review;
and

650 (c) Provide assurances satisfactory to the department 651 that the procedure and policies of the private review agent will 652 protect the confidentiality of medical records and the private 653 review agent will be reasonably accessible to patients and 654 providers for five (5) working days a week during normal business 655 hours in this state.

656 (2) The department may revoke or deny a certificate if the 657 holder does not comply with the performance assurances under this 658 section, violates any provision of this chapter, or violates any 659 regulation adopted pursuant to this chapter.

660 (3) Before denying or revoking a certificate under this
661 section, the department shall provide the applicant or certificate
662 holder with reasonable time to supply additional information
663 demonstrating compliance with the requirements of this chapter and
664 the opportunity to request a hearing. If an applicant or

S. B. No. 2140 **~ OFFICIAL ~** 24/SS26/R148.4 PAGE 26 (scm\tb) 665 certificate holder requests a hearing, the department shall send a 666 hearing notice and conduct a hearing * * *.

667 SECTION 24. Section 41-83-31, Mississippi Code of 1972, is 668 amended as follows:

669 41-83-31. Any program of utilization review with regard to 670 hospital, medical or other health care services provided in this 671 state, including, but not limited to, any prior authorization as 672 defined in Section 4 of this act, shall comply with the following:

673 No determination adverse to a patient or to any (a) 674 affected health care provider shall be made on any question 675 relating to the necessity or justification for any form of 676 hospital, medical or other health care services without prior evaluation and concurrence in the adverse determination by a 677 678 physician licensed to practice in *** * *** any United States jurisdiction and certified by the board(s) of the American Board 679 680 of Medical Specialists or the American Board of Osteopathy within 681 the relevant specialty. The physician who made the adverse 682 determination shall discuss the reasons for any adverse 683 determination with the affected health care provider, if the 684 provider so requests. The physician shall comply with this 685 request within * * * seven (7) calendar days of being notified of 686 a request. Adverse determination by a physician shall not be 687 grounds for any disciplinary action against the physician by the 688 State Board of Medical Licensure.

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689 Any determination regarding hospital, medical or (b) 690 other health care services rendered or to be rendered to a patient 691 which may result in a denial of third-party reimbursement or a 692 denial of precertification for that service shall include the 693 evaluation, findings and concurrence of a physician trained in the 694 relevant specialty or subspecialty and certified by the board(s) 695 of the American Board of Medical Specialists or the American Board 696 of Osteopathy within the relevant specialty, if requested by the 697 patient's physician, to make a final determination that care 698 rendered or to be rendered was, is, or may be medically 699 inappropriate.

(c) The requirement in this section that the physician who makes the evaluation and concurrence in the adverse determination must be licensed to practice in Mississippi shall not apply to the Comprehensive Health Insurance Risk Pool Association or its policyholders and shall not apply to any utilization review company which reviews fewer than ten (10) persons residing in the State of Mississippi.

707 SECTION 25. Section 83-1-101, Mississippi Code of 1972, is 708 amended as follows:

83-1-101. Notwithstanding any other provision of law to the contrary, and except as provided herein, any person or other entity which provides coverage in this state for medical, surgical, chiropractic, physical therapy, speech pathology, audiology, professional mental health, dental, hospital, or

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714 optometric expenses, whether such coverage is by direct payment, 715 reimbursement * * * or otherwise, and all private review agents 716 covered by Sections 41-83-1 through 41-83-31, shall be presumed to 717 be subject to the jurisdiction of the State Insurance Department, 718 unless (a) the person or other entity shows that while providing 719 such services it is subject to the jurisdiction of another agency 720 of this state, any subdivisions thereof, or the federal 721 government; or (b) the person or other entity is providing 722 coverage under the Direct Primary Care Act in Sections 83-81-1 723 through 83-81-11.

724 **SECTION 26.** Section 41-83-21, Mississippi Code of 1972, is 725 amended as follows:

726 41-83-21. Notwithstanding language to the contrary elsewhere 727 contained herein, if a licensed physician certifies in writing to 728 an insurer within seventy-two (72) hours of an admission that the 729 insured person admitted was in need of immediate hospital care for 730 emergency services, such shall constitute a prima facie case of 731 the medical necessity of the admission. To overcome this, the 732 entity requesting the utilization review and/or the private review 733 agent must show by clear and convincing evidence that the admitted 734 person was not in need of immediate hospital care.

735 SECTION 27. Section 83-9-6.3, Mississippi Code of 1972, is
736 amended as follows:

737 83-9-6.3. (1) As used in this section:

S. B. No. 2140 **~ OFFICIAL ~** 24/SS26/R148.4 PAGE 29 (scm\tb) 738 (a) "Health benefit plan" means services consisting of 739 medical care, provided directly, through insurance or 740 reimbursement, or otherwise, and including items and services paid 741 for as medical care under any hospital or medical service policy 742 or certificate, hospital or medical service plan contract, 743 preferred provider organization, or health maintenance 744 organization contract offered by a health insurance issuer. The 745 term "health benefit plan" includes the Medicaid fee-for-service 746 program and any managed care program, coordinated care program, 747 coordinated care organization program or health maintenance 748 organization program implemented by the Division of Medicaid.

749 "Health insurance issuer" means any entity that (b) 750 offers health insurance coverage through a health benefit plan, 751 policy, or certificate of insurance subject to state law that 752 regulates the business of insurance. "Health insurance issuer" 753 also includes a health maintenance organization, as defined and 754 regulated under Section 83-41-301 et seq., and includes the 755 Division of Medicaid for the services provided by fee-for-service 756 and through any managed care program, coordinated care program, 757 coordinated care organization program or health maintenance 758 organization program implemented by the division.

(c) "Prior authorization" means a utilization management criterion used to seek permission or waiver of a drug to be covered under a health benefit plan that provides prescription drug benefits.

S. B. No. 2140 **~ OFFICIAL ~** 24/SS26/R148.4 PAGE 30 (scm\tb) (d) "Prior authorization form" means a standardized,
uniform application developed by a health insurance issuer for the
purpose of obtaining prior authorization.

766 Notwithstanding any other provision of law to the (2) contrary, in order to establish uniformity in the submission of 767 768 prior authorization forms, on or after January 1, 2014, a health 769 insurance issuer shall use only a single, standardized prior 770 authorization form for obtaining any prior authorization for 771 prescription drug benefits. The form shall not exceed two (2) 772 pages in length, excluding any instructions or guiding 773 documentation. The form shall also be made available 774 electronically, and the prescribing provider may submit the 775 completed form electronically to the health benefit plan. 776 Additionally, the health insurance issuer shall submit its prior 777 authorization forms to the Mississippi Department of Insurance to 778 be kept on file on or after January 1, 2014. A copy of any 779 subsequent replacements or modifications of a health insurance 780 issuer's prior authorization form shall be filed with the 781 Mississippi Department of Insurance within fifteen (15) days prior 782 to use or implementation of such replacements or modifications. 783 (3) A health insurance issuer shall respond within two (2)

business days upon receipt of a completed prior authorization request from a prescribing provider that was submitted using the standardized prior authorization form required by subsection (2) of this section. <u>Notwithstanding the foregoing provisions of this</u>

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788 subsection, health insurance issuers shall comply with Section 8

789 of this act in regard to prior authorizations in urgent

790 circumstances.

791 SECTION 28. Section 41-83-5, Mississippi Code of 1972, is
792 brought forward as follows:

793 41-83-5. No certificate is required for those private review 794 agents conducting general in-house utilization review for 795 hospitals, home health agencies, preferred provider organizations 796 or other managed care entities, clinics, private physician offices 797 or any other health facility or entity, so long as the review does 798 not result in the approval or denial of payment for hospital or 799 medical services for a particular case. Such general in-house 800 utilization review is completely exempt from the provisions of 801 this chapter.

802 SECTION 29. Section 41-83-7, Mississippi Code of 1972, is 803 brought forward as follows:

41-83-7. (1) An applicant for a certificate shall:
(a) Submit an application to the department; and
(b) Pay to the department the application fee
established by the department through regulation.

808 (2) The application shall:

809 (a) Be on a form and accompanied by any supporting810 documentation that the department requires; and

811 (b) Be signed and verified by the applicant.

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812 (3) The application fee required under this section shall be 813 sufficient to pay for the administrative cost of the certification 814 program and any other cost associated with carrying out the 815 provisions of this chapter.

816 **SECTION 30.** Section 41-83-9, Mississippi Code of 1972, is 817 brought forward as follows:

818 41-83-9. In conjunction with the application, the private 819 review agent shall submit information that the department requires 820 including:

(a) A utilization review plan that includes a
description of review criteria, standards and procedures to be
used in evaluating proposed or delivered hospital and medical care
and the provisions by which patients, physicians or hospitals may
seek reconsideration or appeal of adverse decisions by the private
review agent;

827 (b) The type and qualifications of the personnel either 828 employed or under contract to perform the utilization review;

(c) The procedures and policies to insure that a
representative of the private review agent is reasonably
accessible to patients and providers at all times in this state;

(d) The policies and procedures to insure that all
applicable state and federal laws to protect the confidentiality
of individual medical records are followed;

S. B. No. 2140 24/SS26/R148.4 PAGE 33 (scm\tb) (e) A copy of the materials designed to inform
applicable patients and providers of the requirements of the
utilization review plan; and

(f) A list of the third party payors for which the private review agent is performing utilization review in this state.

841 SECTION 31. Section 41-83-11, Mississippi Code of 1972, is 842 brought forward as follows:

41-83-11. (1) A certificate expires on the second
anniversary of its effective date unless the certificate is
renewed for a two-year term as provided in this section.

846 (2) Before the certificate expires, a certificate may be 847 renewed for an additional two-year term if the applicant:

848

(a) Otherwise is entitled to the certificate;

849 (b) Pays the department the renewal fee set by the850 department through regulation; and

(c) Submits to the department a renewal application on the form that the department requires and satisfactory evidence of compliance with any requirement of this chapter for certificate renewal.

855 SECTION 32. Section 41-83-15, Mississippi Code of 1972, is 856 brought forward as follows:

857 41-83-15. The department shall establish reporting858 requirements to:

S. B. No. 2140 **~ OFFICIAL ~** 24/SS26/R148.4 PAGE 34 (scm\tb) 859 (a) Evaluate the effectiveness of private review860 agents; and

(b) Determine if the utilization review programs are in
 compliance with the provisions of this section and applicable
 regulations.

864 SECTION 33. Section 41-83-17, Mississippi Code of 1972, is 865 brought forward as follows:

866 41-83-17. A private review agent may not disclose or publish 867 individual medical records or any other confidential medical information obtained in the performance of utilization review 868 869 activities without the patient's authorization or an order of a 870 county, circuit or chancery court of Mississippi or a United States district court. Provided, however, that nothing in this 871 872 chapter shall prohibit private review agents from providing 873 information to a third party with whom the private review agent is 874 under contract or acting on behalf of.

875 SECTION 34. Section 41-83-19, Mississippi Code of 1972, is 876 brought forward as follows:

877 41-83-19. A person who violates any provision of this 878 chapter or any regulation adopted under this chapter is guilty of 879 a misdemeanor and on conviction is subject to a penalty not 880 exceeding One Thousand Dollars (\$1,000.00).

881 SECTION 35. Section 41-83-23, Mississippi Code of 1972, is 882 brought forward as follows:

S. B. No. 2140 **~ OFFICIAL ~** 24/SS26/R148.4 PAGE 35 (scm\tb) 41-83-23. Any person aggrieved by a final decision of the department or a private review agent in a contested case under this chapter shall have the right of judicial appeal to the chancery court of the county of the residence of the aggrieved person.

Notwithstanding any provision of this chapter, the insured shall have the express right to pursue any legal remedies he may have in a court of competent jurisdiction.

891 SECTION 36. Section 41-83-25, Mississippi Code of 1972, is 892 brought forward as follows:

41-83-25. (1) Every health insurance plan proposing to issue or deliver a health insurance policy or contract or administer a health benefit program which provides for the coverage of hospital and medical benefits and the utilization review of those benefits shall:

898 (a) Have a certificate in accordance with this chapter;899 or

900 (b) Contract with a private review agent who has a 901 certificate in accordance with this chapter.

902 (2) Notwithstanding any other provisions of this chapter, 903 for claims where the medical necessity of the provision of a 904 covered benefit is disputed, a health service plan that does not 905 meet the requirements of subsection (1) of this section shall pay 906 any person or hospital entitled to reimbursement under the policy 907 or contract.

S. B. No. 2140 **~ OFFICIAL ~** 24/SS26/R148.4 PAGE 36 (scm\tb) 908 **SECTION 37.** Section 41-83-27, Mississippi Code of 1972, is 909 brought forward as follows:

910 41-83-27. (1) Every insurer proposing to issue or deliver a 911 health insurance policy or contract or administer a health benefit 912 program which provides for the coverage of hospital and medical 913 benefits and the utilization review of such benefits shall:

914 (a) Have a certificate in accordance with this chapter; 915 or

916 (b) Contract with a private review agent that has a 917 certificate in accordance with this chapter.

918 (2) Notwithstanding any provision of this chapter, for 919 claims where the medical necessity of the provision of a covered 920 benefit is disputed, an insurer that does not meet the 921 requirements of subsection (1) of this section shall pay any 922 person or hospital entitled to reimbursement under the policy or 923 contract.

924 SECTION 38. Section 41-83-29, Mississippi Code of 1972, is 925 brought forward as follows:

926 41-83-29. Any health insurer proposing to issue or deliver 927 in this state a group or blanket health insurance policy or 928 administer a health benefit program which provides for the 929 coverage of hospital and medical benefits and the utilization 930 review of such benefits shall:

931 (a) Have a certificate in accordance with this chapter;932 or

S. B. No. 2140 **~ OFFICIAL ~** 24/SS26/R148.4 PAGE 37 (scm\tb) 933 (b) Contract with a private review agent that has a934 certificate in accordance with this chapter.

935 SECTION 39. This act shall take effect and be in force from 936 and after July 1, 2024.

S. B. No. 2140 **~ OFFICIAL ~** 24/SS26/R148.4 ST: Mississippi Prior Authorization Reform Act; PAGE 38 (scm\tb) enact.